# EIGHTY-SEVENTH GENERAL ASSEMBLY 2018 REGULAR SESSION DAILY SENATE CLIP SHEET

March 20, 2018

## **Clip Sheet Summary**

Displays all amendments, fiscal notes, and conference committee reports for previous day.

Bill	Amendment	Action	Sponsor
<u>SF 2342</u>	<u>S-5161</u>	Filed	TOM SHIPLEY
<u>HF 2281</u>	<u>S-5164</u>	Filed	DAVID JOHNSON
HF 2446	<u>S-5165</u>	Filed	RANDY FEENSTRA
HF 2458	<u>S-5162</u>	Lost	MATT McCOY
HF 2458	<u>S-5163</u>	Lost	NATE BOULTON

#### **Fiscal Notes**

SF 2342 — Statutory Construction, Explicit Delegation of Authority (LSB5734SV)

#### SENATE FILE 2342

#### S-5161

- 1 Amend Senate File 2342 as follows:
- Page 1, by striking lines 4 through 8 and inserting <any</li>
- 3 standard, requirement, or threshold, including any term or
- 4 condition of a permit or license issued by the agency, unless
- 5 that standard, requirement, or threshold is clearly required
- 6 or clearly permitted by a state statute, rule adopted pursuant
- 7 to this chapter, or a federal statute or regulation, or is
- 8 required by a court ruling, a state or federal executive order,
- 9 a state or federal directive that would result in the gain or
- 10 loss of specific funding, or a federal waiver.>
- 11 2. Title page, by striking line 3 and inserting <clear</p>
- 12 authorization.>

By TOM SHIPLEY

S-5161 FILED MARCH 19, 2018

S-5161 -1-

#### S-5164

- 1 Amend House File 2281, as passed by the House, as follows:
- 2 l. Page l, after line 8 by inserting:
- 3 <Sec. . Section 459.102, Code 2018, is amended by adding
- 4 the following new subsection:
- 5 NEW SUBSECTION. 51A. "Small confinement feeding operation"
- 6 means a confinement feeding operation that has an animal unit
- 7 capacity of three hundred or fewer animal units.
- 8 Sec. . Section 459.202, subsection 1, paragraph a, Code
- 9 2018, is amended to read as follows:
- 10 a. Except as provided in subsection 3 and sections 459.203,
- 11 459.203A, 459.205, and 459.206, this subsection applies to
- 12 confinement feeding operation structures constructed on or
- 13 after May 31, 1995, but prior to January 1, 1999; and to the
- 14 expansion of structures constructed prior to January 1, 1999.
- 15 Sec. . Section 459.202, subsection 2, paragraph a, Code
- 16 2018, is amended to read as follows:
- 17 a. Except as provided in subsection 3 and sections 459.203,
- 18 459.203A, 459.205, and 459.206, this subsection applies to
- 19 confinement feeding operation structures constructed on or
- 20 after January 1, 1999, but prior to March 1, 2003, and to the
- 21 expansion of structures constructed on or after January 1,
- 22 1999, but prior to March 1, 2003.
- 23 Sec. . Section 459.202, subsection 3, paragraph a, Code
- 24 2018, is amended to read as follows:
- 25 a. Except as provided in sections 459.203, 459.203A,
- 26 459.205, and 459.206, this subsection applies to confinement
- 27 feeding operation structures constructed on or after May
- 28 31, 1995, but prior to March 1, 2003; to the expansion of
- 29 structures constructed on or after May 31, 1995, but prior to
- 30 March 1, 2003; and to the expansion of structures constructed
- 31 prior to May 31, 1995.
- 32 Sec. \_\_\_. Section 459.202, subsection 4, paragraph a, Code
- 33 2018, is amended to read as follows:
- 34 a. Except as provided in subsection 5 and sections 459.203,
- 35 <u>459.203A</u>, 459.205, and 459.206, this subsection applies to

S-5164 -1-

- 1 confinement feeding operation structures constructed on or
- 2 after March 1, 2003, and to the expansion of confinement
- 3 feeding operation structures constructed on or after March 1,
- 4 2003.
- 5 Sec. . Section 459.202, subsection 5, paragraph a, Code
- 6 2018, is amended to read as follows:
- 7 a. Except as provided in sections 459.203, 459.203A,
- 8 459.205, and 459.206, this subsection applies to confinement
- 9 feeding operation structures constructed on or after March 1,
- 10 2003, and to the expansion of confinement feeding operation
- 11 structures constructed on or after March 1, 2003.
- 12 Sec. \_\_\_. Section 459.202, subsection 6, Code 2018, is
- 13 amended to read as follows:
- 6. Except as provided in section sections 459.203A and
- 15 459.205, a confinement feeding operation structure shall not be
- 16 constructed or expanded within one hundred feet from a public
- 17 thoroughfare.
- 18 Sec. . Section 459.203, unnumbered paragraph 1, Code
- 19 2018, is amended to read as follows:
- 20 A confinement feeding operation that does not qualify as a
- 21 small confinement feeding operation, that was constructed or
- 22 expanded prior to the date that a the applicable separation
- 23 distance requirement became effective under section 459.202,
- 24 and which that does not comply with the section's that
- 25 separation distance requirement may continue to operate
- 26 regardless of the separation distance requirement. The
- 27 confinement feeding operation may be expanded only if any of
- 28 the following applies:
- 29 Sec. . NEW SECTION. 459.203A Separation distance
- 30 requirements for confinement feeding operations qualifying as
- 31 small animal feeding operations expansion of prior constructed
- 32 operations.
- 33 1. A confinement feeding operation that qualifies as a small
- 34 confinement feeding operation, that was constructed or expanded
- 35 prior to the date that the applicable separation distance

S-5164 -2-

- 1 requirement became effective under section 459.202, and that
- 2 does not comply with that separation distance requirement
- 3 on and after the effective date of this Act may continue to
- 4 operate regardless of the separation distance requirement.
- 5 2. A confinement feeding operation described in subsection
- 6 1 may be expanded only if all of the following apply:
- 7 a. The confinement feeding operation is not expanded by
- 8 the construction or expansion of an unformed manure storage
- 9 structure. However, the confinement feeding operation may
- 10 be expanded by replacing one or more unformed manure storage
- 11 structures with one or more formed manure storage structures,
- 12 subject to all of the following:
- 13 (1) The animal weight capacity or animal unit capacity,
- 14 whichever is applicable, is not increased for that portion of
- 15 the confinement feeding operation that utilizes all replacement
- 16 formed manure storage structures.
- 17 (2) The use of each replaced unformed manure storage
- 18 structure is discontinued within one year after the
- 19 construction of the replacement formed manure storage
- 20 structure.
- 21 (3) The capacity of all replacement formed manure storage
- 22 structures does not exceed the amount required to store manure
- 23 produced by that portion of the confinement feeding operation
- 24 utilizing the formed manure storage structures during any
- 25 fourteen-month period.
- 26 (4) No portion of the replacement formed manure storage
- 27 structure is closer to an object or location for which a
- 28 separation distance is required under section 459.202 than any
- 29 other confinement feeding operation structure which is part of
- 30 the operation.
- 31 b. (1) For a confinement feeding operation constructed
- 32 prior to January 1, 1999, any construction or expansion of
- 33 a confinement feeding operation structure complies with the
- 34 separation distance requirements applying to that structure as
- 35 provided in section 459.202, subsections 1 and 3.

S-5164 -3-

- 1 (2) For a confinement feeding operation constructed on
- 2 or after January 1, 1999, but prior to March 1, 2003, any
- 3 construction or expansion of a confinement feeding operation
- 4 structure complies with the separation distance requirements
- 5 applying to that structure as provided in section 459.202,
- 6 subsections 2 and 3.
- 7 (3) For a confinement feeding operation constructed on
- 8 or after March 1, 2003, any construction or expansion of a
- 9 confinement feeding operation structure complies with the
- 10 separation distance requirements applying to that structure as
- 11 provided in section 459.202, subsections 4 and 5.
- 12 Sec. . Section 459.205, subsection 1, Code 2018, is
- 13 amended to read as follows:
- 14 l. A confinement feeding operation structure, if the
- 15 structure is part of a confinement feeding operation which that
- 16 qualifies as a small animal confinement feeding operation.
- 17 However, this subsection shall not apply if the confinement
- 18 feeding operation structure is an unformed manure storage
- 19 structure.
- 20 Sec. . Section 459.205, subsection 4, paragraph c, Code
- 21 2018, is amended to read as follows:
- 22 c. The liquid manure originates from a small animal
- 23 confinement feeding operation.
- 24 Sec. \_\_\_. Section 459.205, subsection 5, Code 2018, is
- 25 amended to read as follows:
- 26 5. The stockpiling of dry manure within a separation
- 27 distance required between a stockpile and an object or location
- 28 for which a separation distance is required under section
- 29 459.204B if any of the following apply:
- 30 a. The titleholder of the land benefiting from the
- 31 separation distance requirement executes a written waiver with
- 32 the titleholder of the land where the stockpile is located.
- 33 b. The stockpile consists of dry manure originating from a
- 34 small animal feeding operation other than a confinement feeding
- 35 operation.

S-5164 -4-

- 1 c. The stockpile consists of dry manure originating from a
- 2 small confinement feeding operation.
- 3 d. The stockpile consists of dry manure originating from
- 4 a confinement feeding operation that was constructed before
- 5 January 1, 2006, unless the confinement feeding operation is
- 6 expanded after that date.>
- 7 2. Title page, lines 1 and 2, by striking <operations
- 8 maintaining fishes, > and inserting <operations, including>
- 9 3. By renumbering as necessary.

By DAVID JOHNSON

S-5164 FILED MARCH 19, 2018

S-5164 -5-

#### S-5165

- 1 Amend House File 2446, as amended, passed, and reprinted by
- 2 the House, as follows:
- 3 l. Page 2, by striking lines 19 and 20 and inserting
- 4 <sections 476.11, 476.29, 476.95, 476.96, 476.95A, 476.95B,
- 5 476.100, <del>476.101,</del> and 476.102.>
- 6 2. Page 14, line 23, by striking <476.100,>

#### By RANDY FEENSTRA

S-5165 FILED MARCH 19, 2018

S-5165 -1-

#### S-5162

- Amend House File 2458, as amended, passed, and reprinted by 2 the House, as follows:
- 3 l. Page 21, after line 27 by inserting:
- 4 <Sec. . LEGISLATIVE FINDINGS AND INTENT. The general
- 5 assembly finds that health occupations are widely recognized as
- 6 high-demand occupations and high-turnover jobs. Therefore, it
- 7 is the intent of the general assembly that the college student
- 8 aid commission, the department of workforce development and
- 9 the Iowa workforce development board, the Iowa commission on
- 10 volunteer service, and the economic development authority work
- 11 to incorporate health occupations, including but not limited
- 12 to nurse aides, home care and hospice aides, and other direct
- 13 care and service workers, in programs created under this Act
- 14 to address the recruitment and retention of the direct care
- 15 workforce and assist in bringing to scale recruitment and
- 16 retention programs and initiatives that utilize best practices,
- 17 such as the prepare to care training program and the mouth care
- 18 matters initiative.>
- 19 2. By renumbering as necessary.

By MATT McCOY

<u>S-5162</u> FILED MARCH 19, 2018 LOST

S-5162 -1-

#### S-5163

- 1 Amend House File 2458, as amended, passed, and reprinted by
- 2 the House, as follows:
- 3 1. Page 4, after line 30 by inserting:
- 4 <c. Moneys appropriated for purposes of this section</p>
- 5 shall not be used for marketing and promotional materials
- 6 including but not limited to t-shirts, hats, stickers, bumper
- 7 stickers, buttons, pencils, pens, bandanas, scarves, banners,
- 8 signs, calendars, fans, insulated beverage containers, sticky
- 9 notes, notepads, balloons, thundersticks, bus and billboard
- 10 advertising, television and radio commercials, combs, cups,
- 11 keychains, rulers, flying discs, mouse pads, and bags.>
- 12 2. Page 6, after line 8 by inserting:
- 13 <5A. Moneys appropriated for purposes of this section</p>
- 14 shall not be used for marketing and promotional materials
- 15 including but not limited to t-shirts, hats, stickers, bumper
- 16 stickers, buttons, pencils, pens, bandanas, scarves, banners,
- 17 signs, calendars, fans, insulated beverage containers, sticky
- 18 notes, notepads, balloons, thundersticks, bus and billboard
- 19 advertising, television and radio commercials, combs, cups,
- 20 keychains, rulers, flying discs, mouse pads, and bags.>
- 21 3. Page 9, after line 2 by inserting:
- 22 <5. Moneys appropriated for purposes of this section</p>
- 23 shall not be used for marketing and promotional materials
- 24 including but not limited to t-shirts, hats, stickers, bumper
- 25 stickers, buttons, pencils, pens, bandanas, scarves, banners,
- 26 signs, calendars, fans, insulated beverage containers, sticky
- 27 notes, notepads, balloons, thundersticks, bus and billboard
- 28 advertising, television and radio commercials, combs, cups,
- 29 keychains, rulers, flying discs, mouse pads, and bags.>
- 30 4. Page 10, line 23, after <section.> by inserting <Moneys</p>
- 31 appropriated for purposes of this section shall not be used
- 32 for marketing and promotional materials including but not
- 33 limited to t-shirts, hats, stickers, bumper stickers, buttons,
- 34 pencils, pens, bandanas, scarves, banners, signs, calendars,
- 35 fans, insulated beverage containers, sticky notes, notepads,

S-5163 -1-

- 1 balloons, thundersticks, bus and billboard advertising,
- 2 television and radio commercials, combs, cups, keychains,
- 3 rulers, flying discs, mouse pads, and bags.>
- 4 5. Page 16, line 14, after <section.> by inserting <Moneys
- 5 appropriated for purposes of this section shall not be used
- 6 for marketing and promotional materials including but not
- 7 limited to t-shirts, hats, stickers, bumper stickers, buttons,
- 8 pencils, pens, bandanas, scarves, banners, signs, calendars,
- 9 fans, insulated beverage containers, sticky notes, notepads,
- 10 balloons, thundersticks, bus and billboard advertising,
- 11 television and radio commercials, combs, cups, keychains,
- 12 rulers, flying discs, mouse pads, and bags.>
- 6. Page 21, line 5, after <section.> by inserting <Moneys
- 14 appropriated for purposes of this section shall not be used
- 15 for marketing and promotional materials including but not
- 16 limited to t-shirts, hats, stickers, bumper stickers, buttons,
- 17 pencils, pens, bandanas, scarves, banners, signs, calendars,
- 18 fans, insulated beverage containers, sticky notes, notepads,
- 19 balloons, thundersticks, bus and billboard advertising,
- 20 television and radio commercials, combs, cups, keychains,
- 21 rulers, flying discs, mouse pads, and bags.>
- 22 7. By renumbering, redesignating, and correcting internal
- 23 references as necessary.

#### By NATE BOULTON

<u>S-5163</u> FILED MARCH 19, 2018 LOST

S-5163 -2-



# **Fiscal Note**



Serving the Iowa Legislature

Fiscal Services Division

<u>SF 2342</u> – Statutory Construction, Explicit Delegation of Authority (LSB5734SV) Analyst: Christin Mechler (515.250.0458) <a href="mailto:christin.mechler@legis.iowa.gov">christin.mechler@legis.iowa.gov</a> Fiscal Note Version – New

#### **Description**

<u>Senate File 2342</u> prohibits State agencies from implementing or enforcing any standard, requirement, or threshold without explicit authorization by statute, rule, or regulation. This includes any term or condition of a license issued by an agency, unless the standard, requirement, or threshold is explicitly required or permitted by a State statute, rulemaking adopted pursuant to Iowa Code chapter <u>17A</u>, or federal statute or regulation.

#### **Background**

lowa Code section <u>17A.23</u>, relating to rulemaking construction and delegation of authority, states that a State agency shall only exercise the authority or discretion delegated or conferred upon the agency by law, and shall not expand or enlarge its authority or discretion beyond such delegated or conferred powers. Current law also states that this grant of rulemaking authority shall be construed narrowly, but provides no explicit prohibition on implementing or enforcing a rulemaking without authorization by statute, rule, or regulation.

#### **Assumptions**

- Departments are currently constructing rulemakings that assist in the implementation of existing State programs that rely, in whole or in part, on federal funding.
- Due to the broad scope of the proposed legislation and the extensive amount of rulemakings housed in the lowa Administrative Code, it is not possible to determine the amount of time and cost a State agency may incur as a result of a complete review of the agency's rulemakings, and what effect the implementation of the proposed new legal standard may have on any associated State or federal funding.
- Under the current rulemaking process, State agencies work in cooperation with the Office of the Attorney General to construct individual rulemakings, relying on the Office to assist in matters of legal interpretation and enforcement.

#### **Fiscal Impact**

The Department of Agriculture and Land Stewardship (DALS) estimates that it would lose approximately \$1.9 million in federal funding under this Bill due to no longer meeting federal eligibility requirements to run a state program. In order to implement a state meat inspection program, the United States Department of Agriculture's Food Safety and Inspection Service (USDA-FSIS) requires individual states to have enforcement powers "equal to" those of federal regulatory powers. Under <u>SF 2342</u>, such enforcement powers, unless explicitly stated, would be prohibited from implementation, which would result in the loss of federal funding.

Additionally, the DALS would also incur an estimated \$10,000 annually in legal charges from the Office of the Attorney General as a result of legal challenges to enforcement provisions, specifically if penalties were to be charged.

<u>Senate File 2342</u> may impact federal funding in other State agencies, however, the impact cannot be determined at this time.

## **Sources**

Department of Agriculture and Land Stewardship
Department of Public Safety
Legislative Services Agency

 /s/ Holly M. Lyons	
March 19, 2018	

The fiscal note for this Bill was prepared pursuant to Joint Rule 17 and the Iowa Code. Data used in developing this fiscal note is available from the Fiscal Services Division of the Legislative Services Agency upon request.